

Sacramento County Employees' Retirement System

MEETING DATE:	March 20, 2024			Agenda Item 15
SUBJECT:	Proxy Voting Poli	су		
			Deliberation	Receive
SUBMITTED FOR:	Consent	X	and Action	and File

#### RECOMMENDATION

Approve amendments to Proxy Voting Policy to permit investment managers to vote proxies on SCERS' behalf in certain circumstances.

#### **PURPOSE**

This agenda item supports the Strategic Management Plan to effectively manage investment risks and ensure effective oversight of the investment program.

#### BACKGROUND

Under California Government Code Sections 7450 and 7451, SCERS votes proxies related to the ownership of public equity securities. Proxy voting rights are considered valuable plan assets and should be managed in a manner consistent with the fiduciary duties and responsibilities assigned to the management of plan assets. Public pension plan fiduciaries are required to vote proxies solely in the best interests of plan participants and beneficiaries.

SCERS has a Proxy Voting Policy which provides general direction and voting guidelines to SCERS' Staff and any authorized proxy voting service provider. SCERS utilizes a third-party proxy voting service provider, ISS, to vote proxies on behalf of SCERS. ISS specializes in providing proxy voting advice, establishing proxy voting guidelines, providing tools and resources for institutional investors to vote proxies, casting ballots on behalf of institutional investors, and offering post-vote reporting services. The use of third-party proxy advisory firms has become a cost-effective means of meeting fiduciary and regulatory voting obligations for institutional investors.

SCERS' Proxy Voting Policy also provides authorization for Investment Staff to vote proxies in the rare instances when the established proxy voting guidelines are not applicable.

#### DISCUSSION

There are certain circumstances where it is appropriate for a SCERS investment manager to vote proxies on behalf of SCERS rather than third-party service provider ISS. However, the Proxy Voting Policy is silent on this matter.

This situation arose last year when SCERS hired Allspring Global Investments and invested in its Global Closed-End Fund Equity Strategy. One of the tools utilized by Allspring is to take an activist approach towards the pricing of the closed-end funds in which the firm invests. The activist approach is supported by Allspring directly voting proxies to help influence the steps taken by fund management. Therefore, in this instance, it was in the best interest of SCERS— and contractually required—to allow Allspring to vote proxies on behalf of SCERS, rather than ISS.

At the October 2023 Board meeting, Staff communicated that Allspring would vote proxies on SCERS' behalf, and that Staff would revise the Proxy Voting Policy to provide flexibility for managers to vote proxies under certain circumstances.

# **ATTACHMENTS**

- Board Order
- Proxy Voting Policy redline version
- Proxy Voting Policy clean version

Prepared by:

/s/

Steve Davis Chief Investment Officer Reviewed by:

/s/

Eric Stern Chief Executive Officer

/s/

Brian Miller Senior Investment Officer



# Before the Board of Retirement March 20, 2024

AGENDA ITEM:

# **Proxy Voting Policy**

THE BOARD OF RETIREMENT hereby accepts the recommendation of staff to approve amendments to Proxy Voting Policy to permit investment managers to vote proxies on SCERS' behalf in certain circumstances.

I HEREBY CERTIFY that the above order was passed and adopted on March 20, 2024 by the following vote of the Board of Retirement, to wit:

AYES:

NOES:

ABSENT:

ABSTAIN:

ALTERNATES: (Present but not voting)

James Diepenbrock Board President Eric Stern Chief Executive Officer and Board Secretary



# **PROXY VOTING POLICY**

# PURPOSE

The purpose of this policy is to establish procedures to ensure the voting of proxies for public equity securities, to meet the fiduciary duties required by California Government Code Sections 7450 and 7451.

# POLICY

The voting of proxies, as is required by California Government Code Sections 7450 and 7451, is integral to the ownership of public equities. Proxy voting rights are valuable plan assets and should be managed in a manner consistent with the fiduciary duties and responsibilities assigned to the management of plan assets. Public pension plan fiduciaries are required to vote proxies solely in the best interests of plan participants and beneficiaries. The Sacramento County Employees' Retirement System (SCERS) Board authorizes the use of third-party proxy voting service provider to vote proxies for public equity securities, in a manner consistent with the fiduciary duty and long-term interests of plan participants and beneficiaries.

# APPLICATION

To meet the requirements of the Policy, the following procedures will be followed:

- 1. Investment Staff will review outside proxy voting service providers and the relevant proxy voting guidelines, and make a recommendation to the Board. The SCERS Board will approve the selection of the proxy voting service provider and the appropriate proxy voting guidelines. The proxy voting service provider will vote all proxies on behalf of SCERS, based on established and approved proxy voting guidelines, to comply with SCERS' regulatory requirements and in the best interests of plan participants and beneficiaries.
- 2. In certain circumstances, proxy voting may be delegated to the investment manager selected to manage the assets of a particular mandate. The delegation of proxy voting to the investment manager is based on the manager's determination that proxy voting may have a more direct impact on the financial outcome of the securities included in investment portfolio for that particular mandate. As a fiduciary to SCERS, the investment manager is required to vote proxies solely in the best interests of plan participants and beneficiaries. The manager is required to report voting results to SCERS upon request.
- **1.3.** As necessary, Staff will review proxy ballots to ensure votes are cast accurately and in accordance with approved proxy voting guidelines. While

established proxy voting guidelines cover the majority of issues, there may be certain matters that require Staff to take action to ensure proxy ballots are voted, such as when established guidelines are not able to make a voting recommendation on a specific issue. The SCERS Board delegates to Investment Staff (Staff) the authority to vote proxies in instances when the established guidelines are not applicable and additional action is necessary.

2.4. Staff will report to the Board, on an annual basis, a summary of the results of the proxy voting process. The annual report should contain summary details on how votes were cast and any deviations from established voting guidelines, including proxy votes by Staff.

#### LEGAL BACKGROUND

The voting of proxies is required by California Government Code Sections 7450 and 7451. These code sections stipulate as follows:

#### Government Code Section 7450:

Every local agency in this state owning common stock and whose stock is by contract managed by a fiduciary shall request such fiduciary to forward any proxies for shares owned by the agency which are to be voted in a corporate election to the governing body of such local agency.

#### Government Code Section 7451:

Notwithstanding any other provision of the law, every local agency in this state owning common stock shall, when returning proxies to a corporation, vote each proxy that is returned to the corporation. Nothing in this section shall prohibit a local agency in this state owning common stock from abstaining on a corporate or shareholder proposal and notifying the corporation in writing of the local agency's desire to abstain on a corporate or shareholder proposal.

Local agency includes every county, city, city and county, district, and authority, and each department, division, bureau, board, commission, agency, instrumentality or pension or retirement system of any of the foregoing.

In addition to the California requirements, most public sector pension plans have adopted the views of the U.S. Department of Labor on fiduciary duties related to proxy voting. The Department of Labor's Employee Benefit Security Administration has stated that the voting rights related to shares of stock held by pension plan are plan assets. Therefore, according to the Department, "the fiduciary act of managing plan assets which are shares of corporate stock would include the voting of proxies appurtenant to those shares of stock." Consistent with Department of Labor opinion, the voting of proxies may be delegated to an investment manager or service provider, and the Securities and Exchange Commission (SEC) has issued guidance that explicitly allows institutional investors to rely on voting guidelines of third-party proxy advisory firms to satisfy this obligation.

#### RESPONSIBILITIES

Executive Owner: Chief Investment Officer

# POLICY HISTORY

Date	Description			
<u>03-20-2024</u>	Board approved revised Proxy Voting Policy			
06-21-2023	Board approved revised Proxy Voting Policy			
10-19-2022	Board re-affirmed Proxy Voting Policy			
10-16-2019	Board approved revised Proxy Voting Policy			
10-14-1999	Proxy Voting and Corporate Governance Policy Approved			



# **PROXY VOTING POLICY**

CLEAN VERSION AS AMENDED

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