



Board of Retirement Regular Meeting

Sacramento County Employees' Retirement System

Agenda Item 13

MEETING DATE: May 15, 2019

SUBJECT: Felony Forfeiture Policy

SUBMITTED FOR: ___ Consent X Deliberation and Action ___ Receive and File

RECOMMENDATION

Staff recommends the Board adopt the proposed policy, which establishes a process for felony forfeiture of retirement benefits pursuant to the Public Employee Pension Reform Act of 2013 (PEPRA).

PURPOSE

This item complies with the 2018-19 Strategic Management Plan goal to maintain prudent and effective policies and practices that support plan sustainability.

DISCUSSION

PEPRA provides a mechanism whereby a public employee forfeits a portion of his or her retirement benefits following a conviction of a felony offense that occurred in the performance of his or her official duties. The court in *Hipsher v. Los Angeles County Employees' Retirement Association*, 2nd DCA Case No. B276486, June 19, 2018, held that Government Code section 7522.72 was constitutionally sound, and that the retirement system, not the County, bore the burden to afford the requisite due process protections in determining whether the member's conviction fell within the scope of the statute. This policy is consistent with PEPRA and the *Hipsher* case and provides the appropriate due process protections.

Under the PEPRA statutes, a member convicted of a work-related felony forfeits all service credit and accrued benefits, as of the earliest date of commission of the felony and going forward. The forfeiture does not affect a member's right to service credit for the dates before the commission of the felony.

The policy outlines a process and timeline for SCERS Staff to conduct an investigation and make a recommendation to the Board, which will hold a Special Board Meeting for the member and Staff to present written evidence and oral arguments.

ATTACHMENTS

- Felony Forfeiture Policy

Prepared by:

/S/

Andrew L. Kjeldgaard
Interim General Counsel

Reviewed by:

/S/

Eric Stern
Chief Executive Officer



FELONY FORFEITURE POLICY

Revision Date: May 15, 2019

Policy Number: 029

PURPOSE

The purpose of this policy is to establish due process protections in determining whether a member's conviction falls within the scope of the felony forfeiture statutes as set forth in Government Code sections 7522.72 and 7522.74.

POLICY

Once SCERS receives notice that a SCERS member has been convicted of a felony arising out of or in the performance of the member's official job, SCERS will follow the process set forth below in the Application section. This Policy shall apply to any member convicted of a felony after January 1, 2013.

APPLICATION

1. The member and the employer have a duty to inform SCERS of a conviction of a work-related felony within 90 days of the conviction. The statutes also indicate that SCERS must enforce the statutes whether or not it receives proper notice of conviction.
2. As SCERS is notified or learns about a member's felony conviction, SCERS staff will investigate the matter to determine the extent of any retirement benefit forfeiture required by law.
3. Among the information that SCERS staff will obtain will be the criminal court record, evidence of the commission of the criminal acts, the judgment of conviction, and any other information SCERS staff believes is appropriate in order to assist the Board of Retirement in discharging its obligation to make the determinations required by Government Code sections 7522.72 and 7522.74. SCERS may exercise its subpoena power under Government Code section 31535 for this purpose. Staff is not limited to the criminal record in gathering the information it believes is appropriate for the Board's determination.
4. The purpose of staff's investigation is to assist the Board in the following:
 - a. Establishing the earliest date of the commission of the subject felony;

- b. Establishing whether the felony arose out of or in the performance of the member's official duties, in pursuit of the office or appointment; in connection with obtaining salary, disability retirement, service retirement, or other benefits; or was committed within the scope of the member's official duties against or involving a child who he or she has contact with as part of his or her official duties; and
 - c. Calculating the amount of overpaid benefits, employee contributions to be credited to the member, the appropriate adjustment to future benefits due to the member, and the method and timing of any recovery of overpayments due from the member.
5. If the member is active or deferred:
- a. SCERS will determine the amount of service credit earned from the date of first commission of the subject felony to the date of conviction. SCERS will then remove from the member's account any service credit earned between the date of first commission and the date of conviction. SCERS will determine the amount of member contributions attributable to the removed service credit. No interest will be credited on the contributions.
 - b. The member will be treated as if he or she had become a deferred member on the date of first commission of the subject felony for all purposes, including but not limited to retirement eligibility.
 - c. Member contributions due to the member will be refunded to the member upon the occurrence of a distribution event through a credit to the member's employer in order to avoid violation of Internal Revenue Service early distribution rules. Such refunds to the employer will be made to the employer through an electronic funds transfer.
6. If the member is retired:
- a. SCERS will review the member's account to determine the member's service credit and Final Average Salary as if the member deferred as of the date of the first commission of the subject felony.
 - b. SCERS will then determine whether the member had sufficient service credit to retire as of the date of first commission of the subject felony. If not, SCERS will rescind the retirement and place the member into deferred status until the member has sufficient eligible service to qualify for retirement.
 - c. If the member did have sufficient eligible service to retire as of the date of first commission of the subject felony, SCERS will recalculate the member's retirement allowance based on the deferral date by making appropriate changes to service credit and Final Average Salary.

- d. If the recalculated retirement allowance results in an overpayment of retirement benefits by SCERS, SCERS will seek to recoup the overpayment from the member pursuant to this process.
 - e. SCERS will also determine the amount of contributions made by the member from the date of first commission of the felony to the date of conviction. These member contributions will be refunded to the member without interest; provided, however, that where there has been an overpayment by SCERS, SCERS will use the contribution refund, without interest, as an offset to the overpayment and only refund the amount by which the contributions exceed the amount of the overpayment.
 - f. For purposes of this process, "overpayment" includes compounded interest on the principal amount of any such overpayment at SCERS' actuarial assumed rate of interest effective during the forfeiture period.
7. If the member was permanently incapacitated prior to committing the work-related felony, the member's right to a disability retirement may not be forfeited by later commission of a work-related felony. If the member did not become permanently incapacitated until after the member committed the work-related felony, the member's right to a disability retirement is forfeited.
 8. Following the SCERS Staff determination of the foregoing information, staff shall notify the member in writing that a Special Board Meeting has been set, not less than 45 days and not more than 90 days following the date of the Notice, in which the Staff determination will be presented to the Board, and the Board shall determine whether to apply the felony forfeiture rules in Government Code sections 7522.72 and 7522.74.

The notice to the member shall include the Staff determination of the following: the first date of commission of the felony, whether the felony conviction was work-related, the calculation of overpayments, the amount of contributions to be refunded, the monthly adjustment going forward to retirement benefits, if any, and the amount of overpaid benefits, if any, due from the member.

9. Both the member and SCERS Staff shall have the opportunity to submit to the Board written evidence, to include written sworn testimony, and oral arguments relevant to the matters under consideration. All written submissions shall be delivered to the Board and the other party at least fourteen (14) days before the date of the Board meeting. At the time of the Board meeting, the member and SCERS Staff may present written evidence and oral arguments. The member may be represented by counsel. At the conclusion of the presentations, the Board will take action as it determines appropriate. SCERS shall notify the member in writing of the Board's determination within ten (10) business days following the determination. This is a final administrative decision, which the member may appeal within 30 days in a writ of mandate to trial court.
10. The member may waive both the right to the Board hearing and the right to appeal to trial court in a writ of mandamus, and the member may accept the SCERS Staff

recommendation, which is then a final administrative action. If the member does not waive the right to appeal to the trial court, then the proceeding before the Board will continue as scheduled and will constitute a final administrative action.

11. At least three (3) business days prior to payment of any refund of member contributions, SCERS will notify the court and the District Attorney's Office or other prosecuting authority of any contribution refund payments SCERS will be making to the member, either directly or through the member's employer.
12. While the member has the right to challenge SCERS' administrative determination under the writ procedures set forth in the California Code of Civil Procedure, a member's filing of a writ challenging SCERS' final administrative determination shall not prevent SCERS from implementing its determination, unless a court orders otherwise.
13. If this Policy conflicts with any statutory or case law, the statutory or case law shall govern.

BACKGROUND

The Public Employee Pension Reform Act of 2013 (PEPRA) provides a mechanism whereby a public employee forfeits a portion of his or her retirement benefits following a conviction of a felony offense that occurred in the performance of his or her official duties. The court in *Hipsher v. Los Angeles County Employees' Retirement Association*, 2nd DCA Case No. B276486, June 19, 2018, held that Government Code section 7522.72 was constitutionally sound, and that the retirement system, not the County, bore the burden to afford the requisite due process protections in determining whether the member's conviction fell within the scope of the statute. This policy is consistent with PEPRA and the *Hipsher* case and provides the appropriate due process protections.

RESPONSIBILITIES

Executive Owner: Chief Executive Officer

POLICY HISTORY

Date	Description
05/15/2019	Staff recommends Board approve policy.